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Message Text

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TO AMEMBASSY VIENNA IMMEDIATE
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AMEMBASSY LUSAKA IMMEDIATE
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 194983

EXDIS, VIENNA FOR CHARGE, LONDON FOR MOOSE

E.O. 11652:

TAGS: RH, PDEV, UK

SUBJECT: RHODESIA: APPROACH TO WALDHEIM

1. PURPOSE OF YOUR MEETING WITH WALDHEIM IS THREEFOLD:
1) TO OUTLINE OUR PROPOSALS FOR A RHODESIAN SETTLEMENT,
2) TO IMPART OUR PLAN OF ACTION AND SCENARIO AND 3) TO
GET HIM TO FOCUS ON CERTAIN QUESTIONS RELATIVE TO
THE UN ROLE IN THE SETTLEMENT EFFORT.

2. WE EXPECT THAT FCO UNDER SECRETARY MANSFIELD, WHO
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HAS BEEN INTIMATELY INVOLVED IN THE RHODESIAN NEGOTIATIONS
WILL TAKE THE LEAD IN THE CONVERSATION WITH WALDHEIM.
THE SECRETARY GENERAL IS AWARE OF THE GENERAL OUTLINE
OF OUR THINKING REGARDING RHODESIA AND WILL BE CAUTIOUS
ABOUT COMMITING HIMSELF OR THE UN TO ANY COURSE OF ACTION.
THIS IS UNDERSTANDABLE. WE ARE NOT LOOKING FOR FIRM DECI-
SIONS AT THIS TIME. THE WHOLE RHODESIAN SETTLEMENT ISSUE

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WILL BE DISCUSSED IN DETAIL WITH WALDHEIM WHEN HE VISITS LONDON ON AUGUST 24; HOWEVER, IT IS OF COURSE TO OUR BENE-FIT TO HAVE HIM AS WELL-INFORMED AS POSSIBLE PRIOR TO HIS TRIP TO THE LAGOS ANTI-APARTHEID CONFERENCE WHERE RHODESIA WILL BE A PRINCIPAL TOPIC OF CORRIDOR DISCUSSION.

3. IT IS NOT OUR INTENTION TO HAND OVER TO WALDHEIM AT

THIS TIME ANY DOCUMENT. WE HAVE AGREED WITH BRITISH THAT IN THE CONVERSATION AN ORAL PRESENTATION OF THE SETTLEMENT PROPOSALS AND A DISCUSSION OF THE TYPE OF SECURITY COUNCIL RESOLUTION WE ENVISION WOULD BE APPROPRI-ATE.

4. IT SHOULD BE EXPLAINED TO WALDHEIM THAT A SIMILAR ORAL OUTLINE OF THE SETTLEMENT PROPOSALS HAS BEEN GIVEN TO PRESIDENT NYERERE AND FOREIGN MINISTER BOTHA.
THE EC-9 AND
IRAN HAVE ALSO BEEN BRIEFED IN GENERAL TERMS. WE ARE HOPEFUL THAT NYERERE WILL HELP TO ARRANGE A MEETING OF HIS FELLOW FRONT LINE PRESIDENTS AT WHICH DR. OWEN AND AMBASSADOR YOUNG COULD EXPLAIN IN DETAIL WHAT OUR THINKING IS. OWEN AND YOUNG ARE ALSO WILLING TO TRAVEL TO SOUTH AFRICA TO DISCUSS THE PLAN WITH PRIME MINISTER VORSTER.
ON THE SAME TRIP MEETINGS WOULD ALSO OCCUR WITH NATIONALIST LEADERS AND REPRESENTATIVES OF THE SMITH REGIME. WE WANT
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WALDHEIM TO BE AWARE OF THE PLAN OF ACTION AS HE WILL CROSS PATHS WITH AMBASSADOR YOUNG IN LAGOS.

5. ACCORDING TO PRESENT PLAN, THE UK WILL ADDRESS A LETTER TO THE PRESIDENT OF THE SECURITY COUNCIL ON AUGUST 23 PRESENTING THE PROPOSALS. OUR PROPOSALS WOULD INVOLVE A MAJOR UN ROLE IN RHODESIA, INCLUDING:

-- A SPECIAL REPRESENTATIVE, WHO WOULD WORK WITH THE UK RESIDENT COMMISSIONER TO ASSURE THE FAIRNESS OF THE POLI-TICAL PROCESS.

-- A PEACEKEEPING FORCE TO HELP THE RESIDENT COMMISSIONER MAINTAIN LAW AND ORDER.
THE DETAILS OF ANY UN ROLE WOULD BE WORKED OUT IN CONSUL-TATION WITH THE PRINCIPAL PARTIES INVOLVED AND WITH THE SECRETARY GENERAL. MANSFIELD WILL INVITE WALDHEIM TO GIVE PRELIMINARY CONSIDERATION TO CANDIDATES FOR THE ROLE OF SPECIAL REPRESENTATIVE (AS OUTLINED IN PARA 11B OF PROPO-SALS) AND A REPRESENTATIVE WHO WOULD WORK WITH UK RESIDENT COMMISSIONER ON RELATION OF VARIOUS MILITARY FORCES IN RHODESIA AND WHO WOULD POSSIBLY BECOME UN FORCE COMMANDER

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(SEE PARA 11C).
6. FYI: THE NATURE OF THE UN FORCE, ITS CONTINGENTS AND MANDATE, ARE STILL TO BE WORKED OUT IN NEGOTIATIONS BETWEEN THE UK AND US AND THEN BETWEEN THE ANGLO-AMERICANS AND THE PRINCIPAL PARTIES INCLUDING THE SECRETARY GENERAL. IT IS PROBABLE THAT WALDHEIM MIGHT ASK HARD, SPECIFIC QUESTIONS IN THIS REGARD. IN THE RESPONSE TO THESE, WE ASSUME MANSFIELD WILL NOTE THAT THESE ARE TOPICS THAT

WILL BE DISCUSSED WITH WALDHEIM WHEN HE VISITS LONDON, AND SUBSEQUENTLY IN NEW YORK.

8. FOR USUN: YOU ARE AUTHORIZED TO BRIEF BRIAN URQHART ALONG FORGOING LINES. VANCE
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